# Do Capital Controls Limit Inflow Surges?

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Discussion by Ryo Kato CEPR Rising Asia Workshop July 2022

### Background: 2-slide primer

Basic questions:

- 1. Do surges make countries more crisis-prone?
  - Yes or no question
- 2. Why interventions, including CCs, are warranted?
  - Need to argue inefficient boom-bust, surge-stop cycles

#### Do surges make countries more crisis prone?

"The probability of ... crises conditional on a *capital flow bonanza* is significantly higher than the unconditional probability."

Probability of Crisis (in Percent)	External Default	Currency Crash	Inflation Crisis	Banking Crisis
	All Countries			
Conditional on a bonanza (3-year window)	22.2	25.8	24.2	18.4
Unconditional Difference	$15.7 \\ 6.5^{*}$	$19.1 \\ 6.7^{*}$	$18.0 \\ 6.2^*$	13.2 5.2 <sup>*</sup>

\*Significant at the 1% confidence level.

Reinhart and Reinhart (2010)

#### Pecuniary externalities

- Why are capital controls needed?
- What kind of inefficiency are they fixing?
- "Overborrowing" by e.g., Bianchi (2011),
  - A simple small open economy model subject to occasionally binding borrowing constraints, in which maximum size of their borrowing depends on asset prices, pecuniary externalities (PEs) arise.
- Inefficiently elevated probability of sudden-stops, resulting in inefficient boom-bust (or surge-stop) cycles
- IMF (2012, 2018) discusses the "institutional view" on CFMs

#### This paper...

..makes a case for capital controls because

- 1. to prevent crises, curbing capital inflow surges are effective (in line with early studies),
- 2. to curb capital inflow surges, capital controls are effective,
- 3. based on their new and recent dataset
- 4. with a difference-in-difference type Probit model

# 1. Endogeneity

Causality

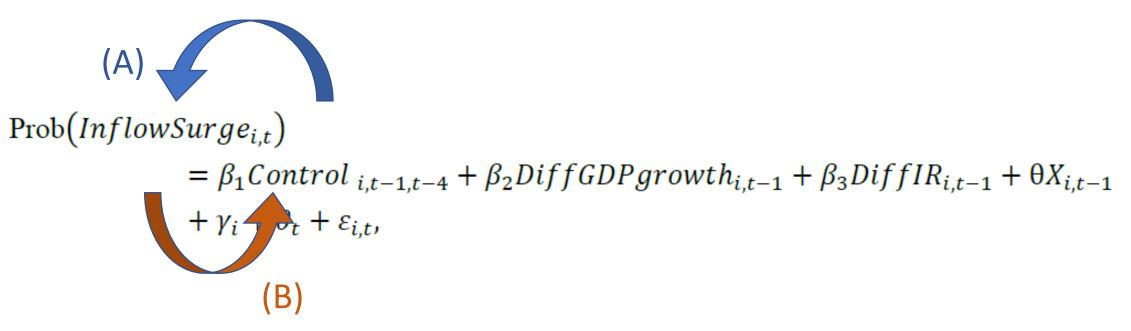
- A) Capital control → Less surges
- B) Surges → More capital control

(A)  $Prob(InflowSurge_{i,t}) = \beta_1 Control_{i,t-1,t-4} + \beta_2 DiffGDPgrowth_{i,t-1} + \beta_3 DiffIR_{i,t-1} + \theta X_{i,t-1} + \gamma_i + \theta_t + \varepsilon_{i,t},$ 

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Identification problem

- Policy reaction function (B)
- Effectiveness of the policy measure (A)
- BBKARS: Introduction timing NOT relevant to surge experiences
- More formal method: Propensity score matching (Imbens and Wooldridge 2009, Shirota 2018)

#### 2. Capital outflow promoting measures

- If measures to *promote capital outflow during booms/surges* are taken and/or enhanced, could not they affect the results?
  - Likely to reduce sudden-stop probability
  - Somehow included in *Control*<sub>i</sub> in equation (2)?
  - Easing actions are captured both simultaneously and separately, but "easing" means removal of capital controls on *inflow*?
- The Fund's traditional policy recommendation before 2012 to cope with ongoing inflow surges (e.g., GFSR 2007)

"...some general guidelines.. aimed at alleviating the pressures arising from large capital inflows:" "Loosening or eliminating restrictions on residents' capital outflows is a tool that can ease pressures from large capital inflows."

# 3. Strength/intensity of CC tightening measures

- Explanatory variable of the interest: Number of tightening measures (*Control<sub>i</sub>*)
- 0-1 binary dummy or integers?
- E.g., 1 percent and 10 percent tax levy increases on foreign borrowing are equally counted as "1's"?
- Intensity difference b/w tightening and easing measures are handled, but how about within tightening measures?