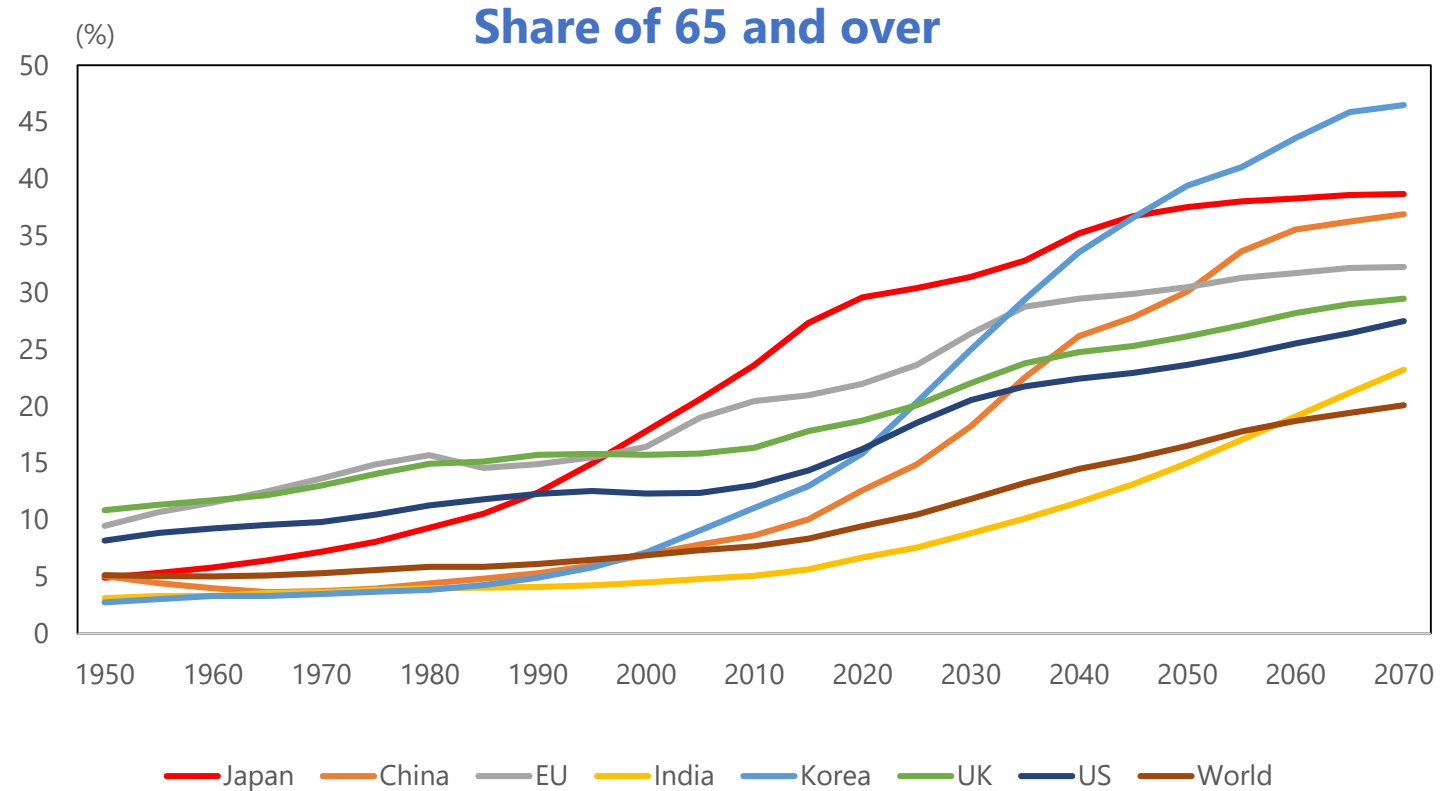


Comparative Analysis of Fiscal Policies in an aging economy

N. Yoshino, K. Kameda, H. Miyamoto, Z. Lu

June 2024

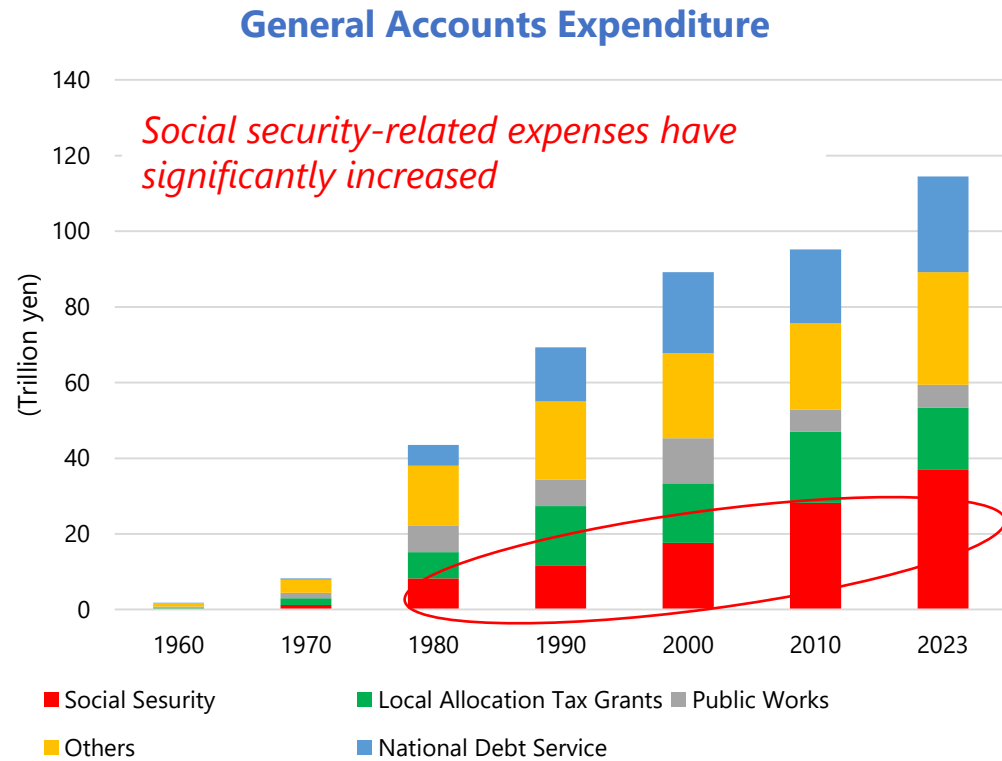
Aging populations challenge policymakers worldwide



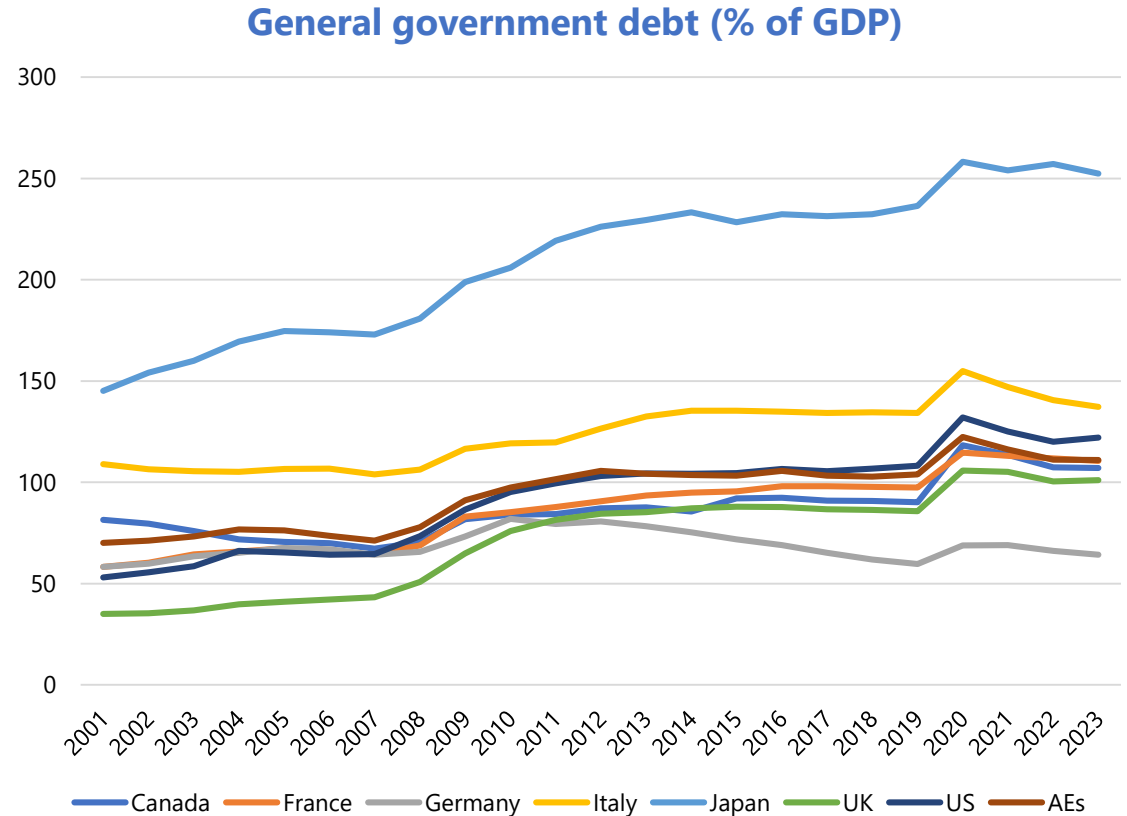
Source: UN

- Both advanced and emerging economies are experiencing aging.
- Japan is the most aged country globally.

Aging increases social security costs, straining public finances



Source: MoF



Source: IMF

- Ensuring fiscal sustainability is crucial.
- Examining fiscal policy effects is essential.

Motivation

- Recent studies analyze the impact of aging on fiscal policy effectiveness.
 - Honda and Miyamoto (2021), Basso and Rachedi (2021), Miyamoto and Yoshino (2022)
- These studies focus on government consumption but lack in-depth analysis of fiscal expenditure composition.
- They do not clarify the mechanisms through which aging affects fiscal policy.

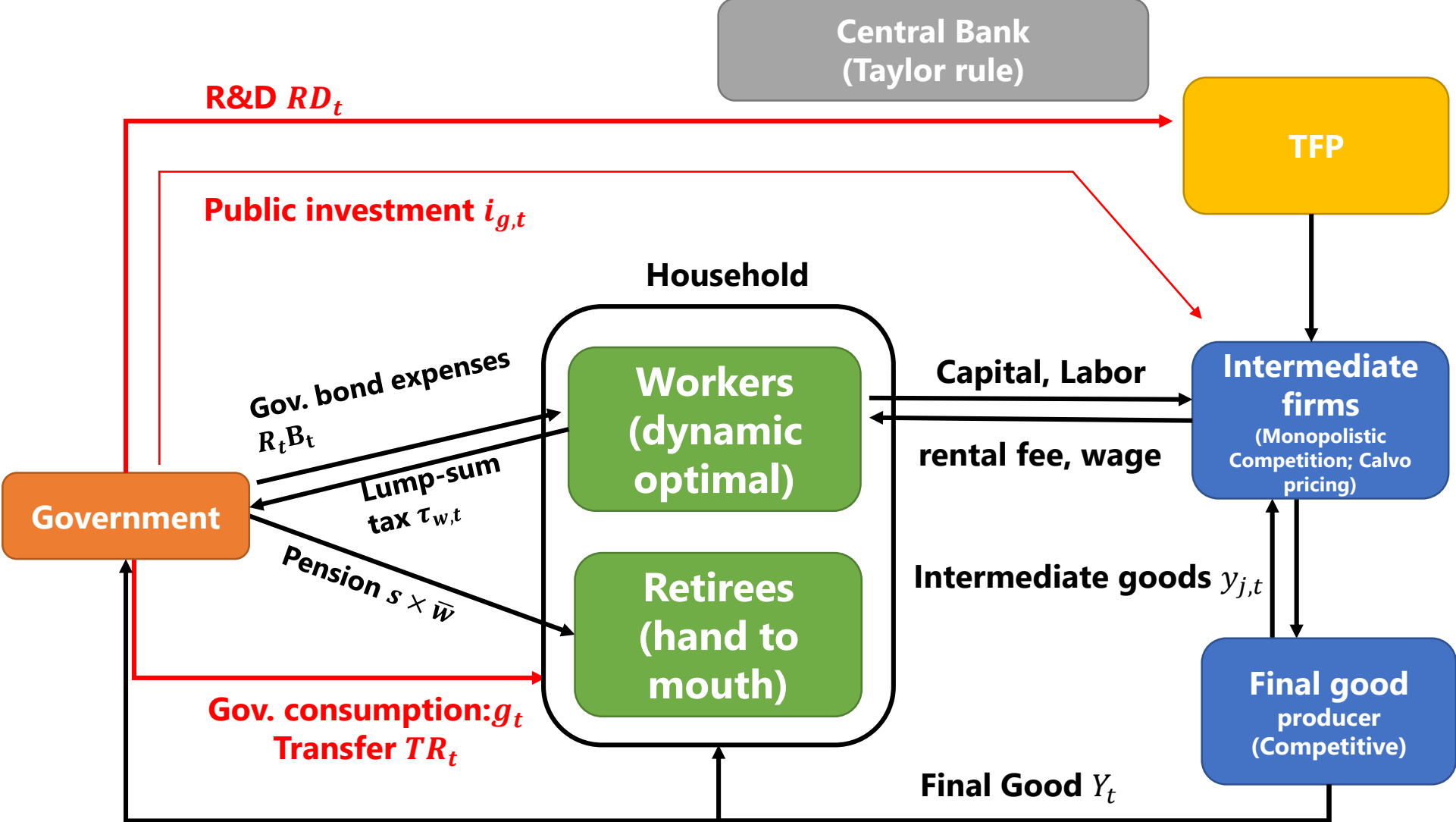
Purpose

- Use a DSGE model to analyze the impact of aging on four types of fiscal policies:
 1. Government consumption to stimulate aggregate demand
 2. Universal transfer to all households
 3. Public investment in infrastructure
 4. R&D expenditure to foster technological progress
- DSGE model with heterogeneous agents
 - Young (workers) and old (retirees)

Main Results

- Output effects of government consumption, investment, and R&D expenditure shocks decrease with aging.
- R&D expenditure shock is the most effective regardless of aging.
- Public investment shock ranks second in the long run; government consumption shock is second in the short run.

Model Overview



Model

- Two agents: workers (ϕ) who maximize utility, and retirees ($1-\phi$) who consume hand-to-mouth.

- Worker's problem: optimize consumption and labor supply

$$\underset{c_{w,t}, k_{w,t}, h_{w,t}, b_{w,t}}{\text{Max}} \quad \mathbb{E}_0 \sum_{t=0}^{\infty} \beta^t \left\{ \frac{1}{1-\sigma} \left[\left\{ \omega c_{w,t}^{\frac{\zeta-1}{\zeta}} + (1-\omega) g_t^{\frac{\zeta-1}{\zeta}} \right\}^{\frac{\zeta}{\zeta-1}} \right]^{1-\sigma} - \frac{h_{w,t}^{1+\mu}}{1+\mu} \right\}$$

$$\text{s.t. } c_{w,t} + k_{w,t} + b_{w,t} = w_t h_{w,t} + r_{k,t} k_{w,t-1} + (1-\delta) k_{w,t-1} + R_{t-1} \frac{b_{w,t-1}}{\pi_t} - \tau_{w,t} + TR_{w,t}$$

- Retiree's problem: consume given income

$$c_{r,t} = s * \bar{w} + TR_{r,t}$$

Model

- Intermediate firms produce goods

$$y_{j,t} = A_t (k_{j,t-1})^\alpha (h_{j,t})^{1-\alpha} k_{g,t}^{\alpha_g}, \quad 0 < \alpha < 1, \quad 0 < \alpha_g < 1$$

- R&D expenditure affects TFP

$$\log(A_t) = \rho_a \log(A_{t-1}) + \rho_{ag} \left(\frac{RD_t}{Y_t} - \frac{\overline{RD}}{\bar{Y}} \right) + \epsilon_a$$

- A_t : TFP, RD_t : R&D expenditures, Y_t : GDP

Fiscal Authorities

- The accumulation of public capital

$$k_{g,t} = i_{g,t} + (1 - \delta)k_{g,t-1}$$

- Public investment $i_{g,t}$ follows

$$\log(i_{g,t}) = (1 - \rho_{ig})\log(\bar{i}_g) + \rho_{ig}\log(i_{g,t-1}) + \epsilon_{ig,t}, \quad \epsilon_{ig,t} \sim N(0, \sigma_{ig}^2).$$

- Government consumption g_t follows

$$\log(g_t) = (1 - \rho_g)\log(\bar{g}) + \rho_g\log(g_{t-1}) + \epsilon_{g,t}, \quad \epsilon_{g,t} \sim N(0, \sigma_g^2).$$

- The one-time transfer follows

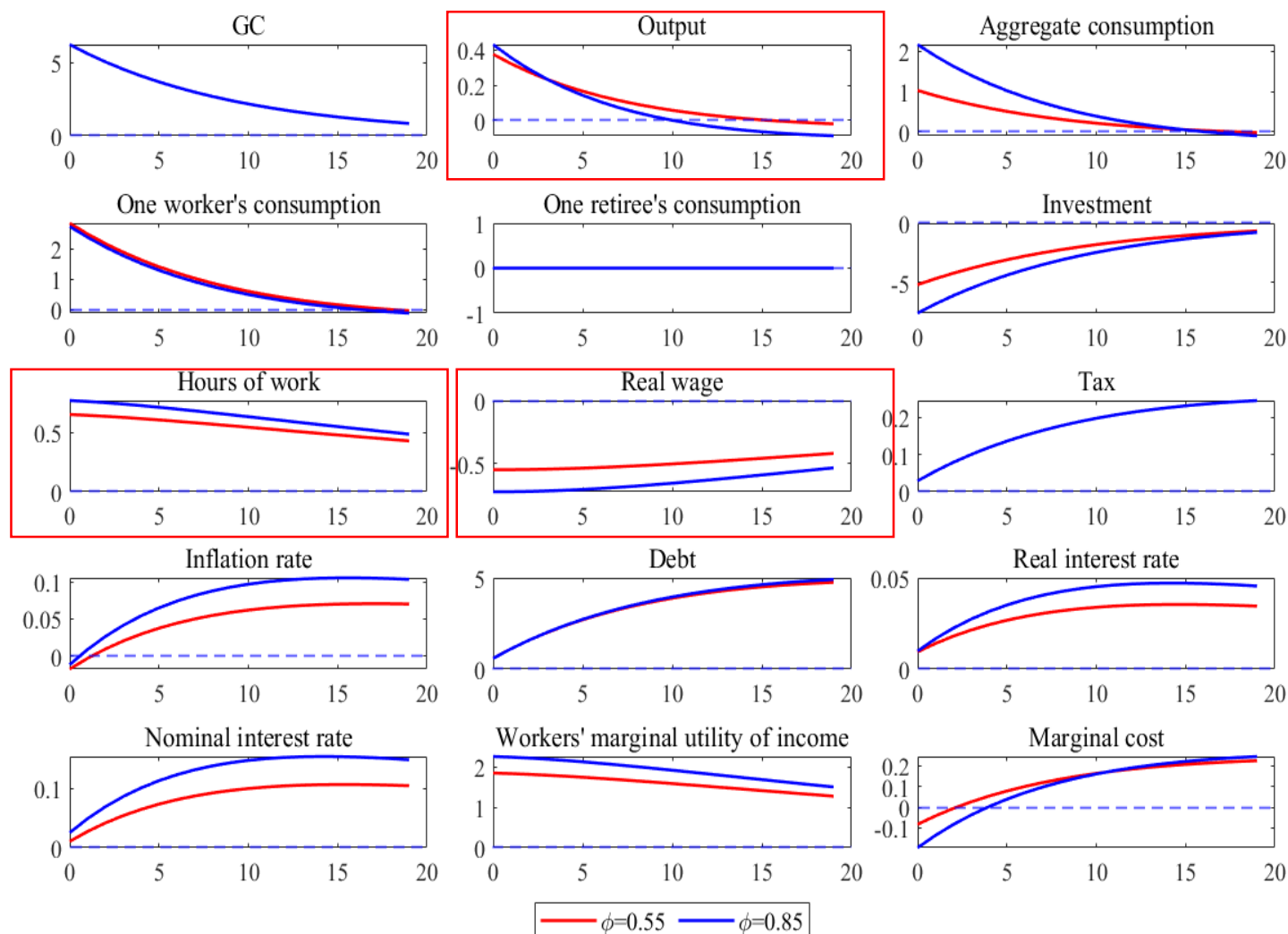
$$\log(TR_t) = (1 - \rho_{tr})\log(\overline{TR}) + \rho_{tr}\log(TR_{t-1}) + \epsilon_{tr,t}, \quad \epsilon_{tr,t} \sim N(0, \sigma_{tr}^2).$$

Calibration

- Parameters calibrated to the Japanese economy.
- Model period: one quarter.
- Fiscal policy shock: 0.01% of GDP.

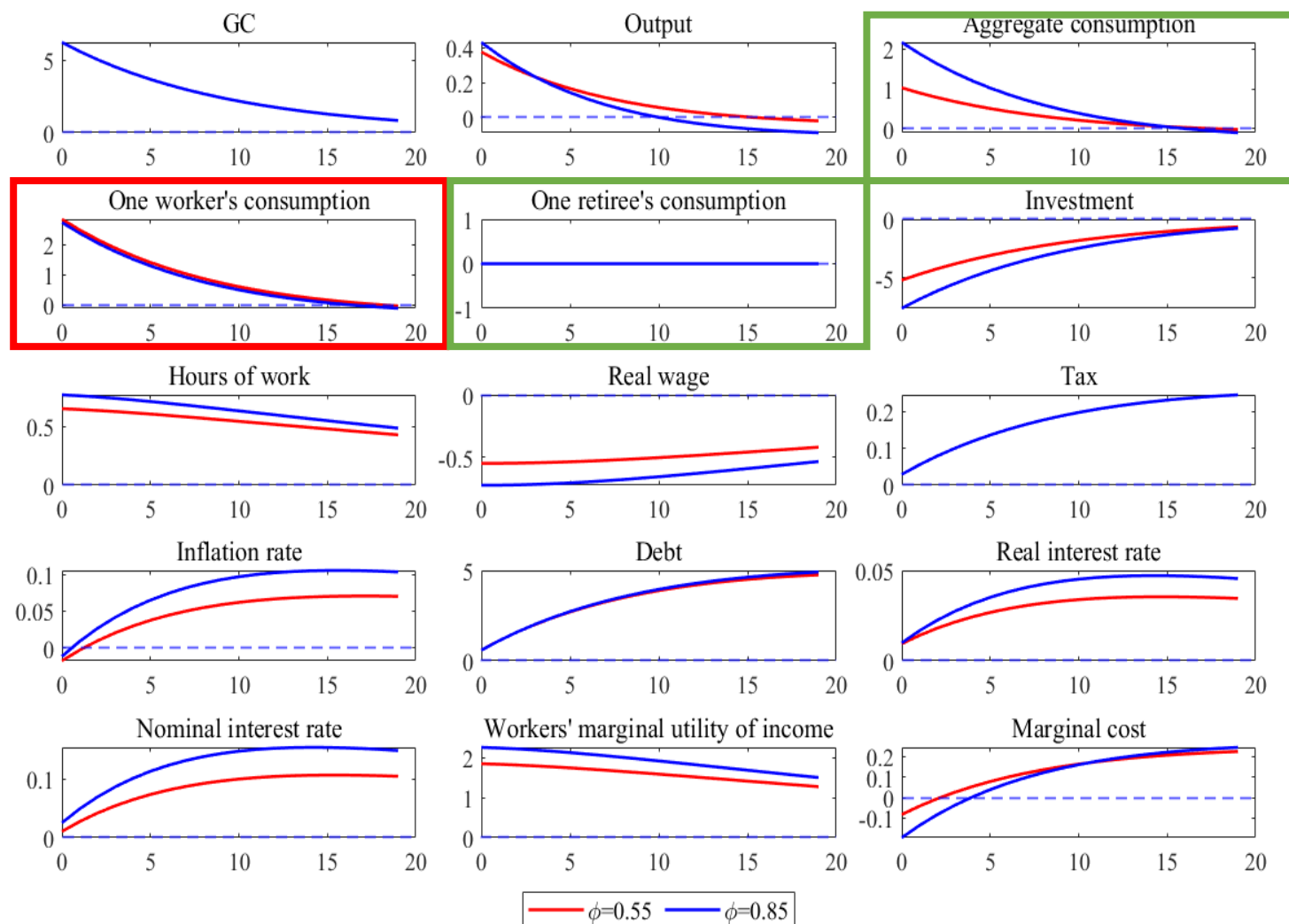
Impact of Gov. Consumption Shock

- Future tax burden for workers:
 - Negative wealth effect
 - LS \uparrow , Output \uparrow , Real wages \downarrow
- GC complements PC:
 - Worker consumption \uparrow
- Retiree consumption unchanged:
 - $c = \phi c_w \uparrow + (1 - \phi) c_r$
- Total demand > Total supply:
 - Inflation \uparrow
- Taylor rule: interest rate \uparrow
- Market clearing condition:
 - $i = Y - c \uparrow - g \uparrow - RD$
 - Investment \downarrow



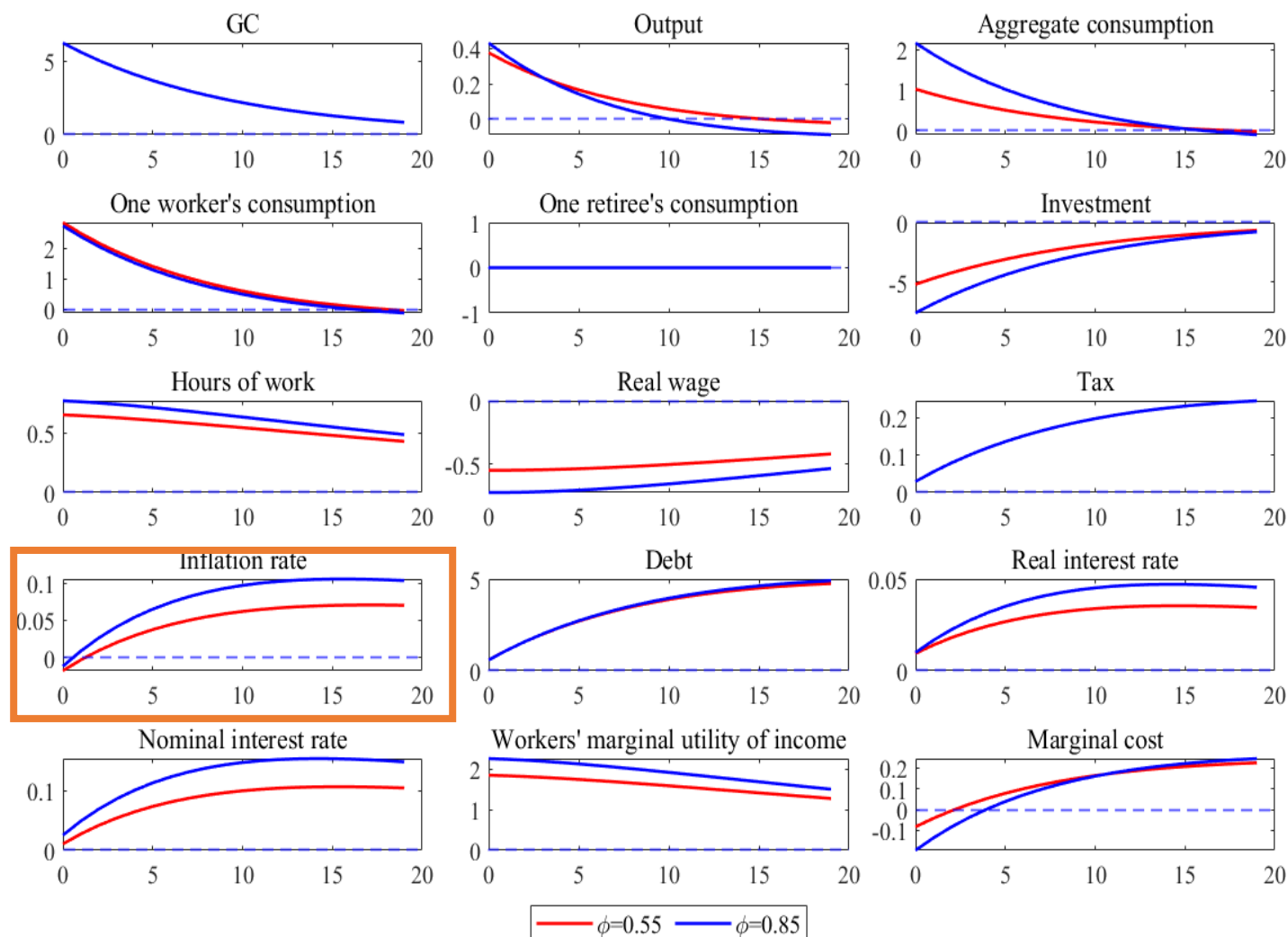
Impact of Gov. Consumption Shock

- Future tax burden for workers:
 - Negative wealth effect
 - LS \uparrow , Output \uparrow , Real wages \downarrow
- GC complements PC:
 - Worker consumption \uparrow
- Retiree consumption unchanged:
 - $c = \phi c_w \uparrow + (1 - \phi) c_r$
- Total demand > Total supply:
 - Inflation \uparrow
- Taylor rule: interest rate \uparrow
- Market clearing condition:
 - $i = Y - c \uparrow - g \uparrow - RD$
 - Investment \downarrow



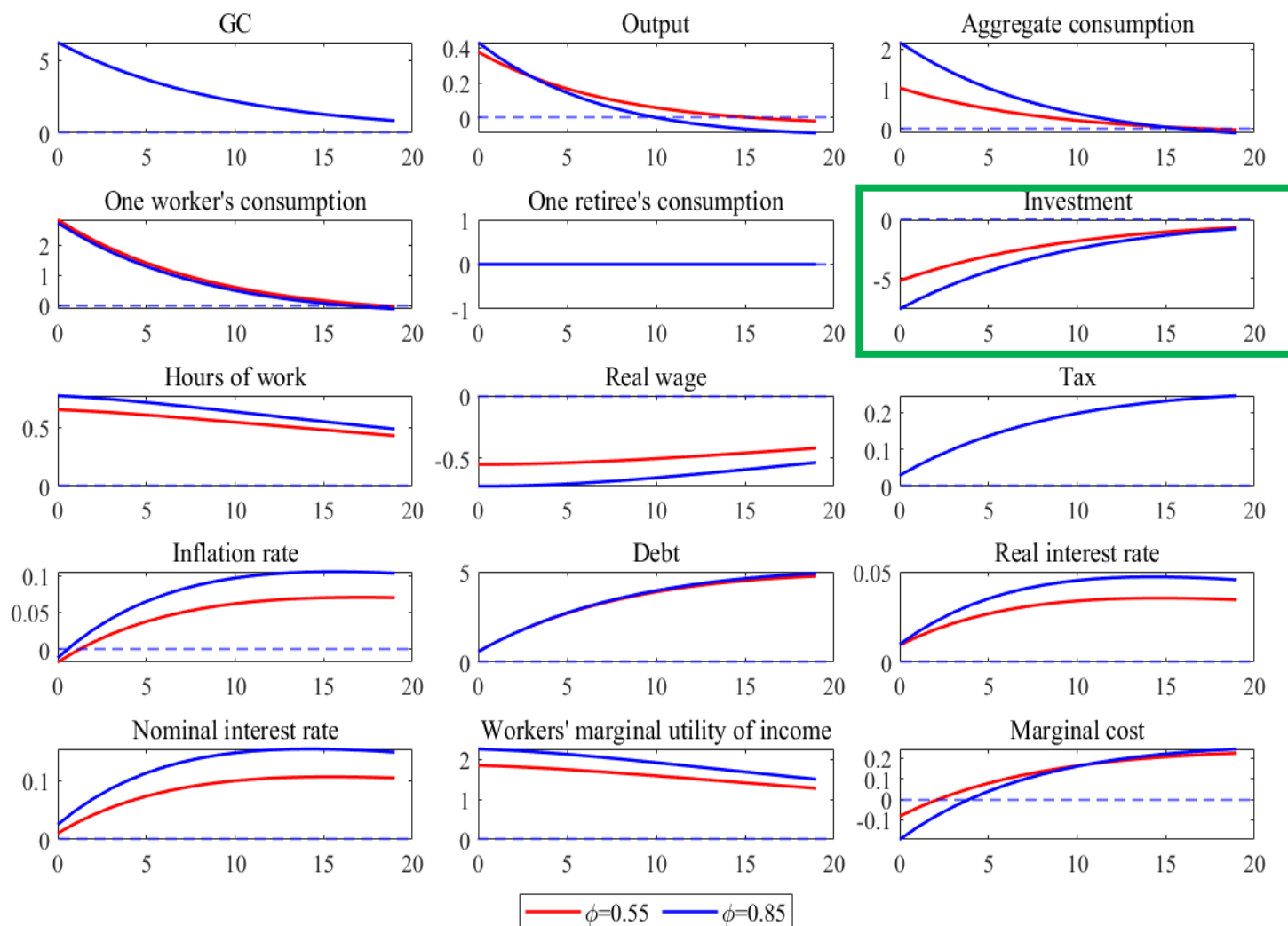
Impact of Gov. Consumption Shock

- Future tax burden for workers:
 - Negative wealth effect
 - LS \uparrow , Output \uparrow , Real wages \downarrow
- GC complements PC:
 - Worker consumption \uparrow
- Retiree consumption unchanged:
 - $c = \phi c_w \uparrow + (1 - \phi) c_r$
- **Total demand > Total supply:**
 - **Inflation \uparrow**
- Taylor rule: interest rate \uparrow
- Market clearing condition:
 - $i = Y - c \uparrow - g \uparrow - RD$
 - Investment \downarrow



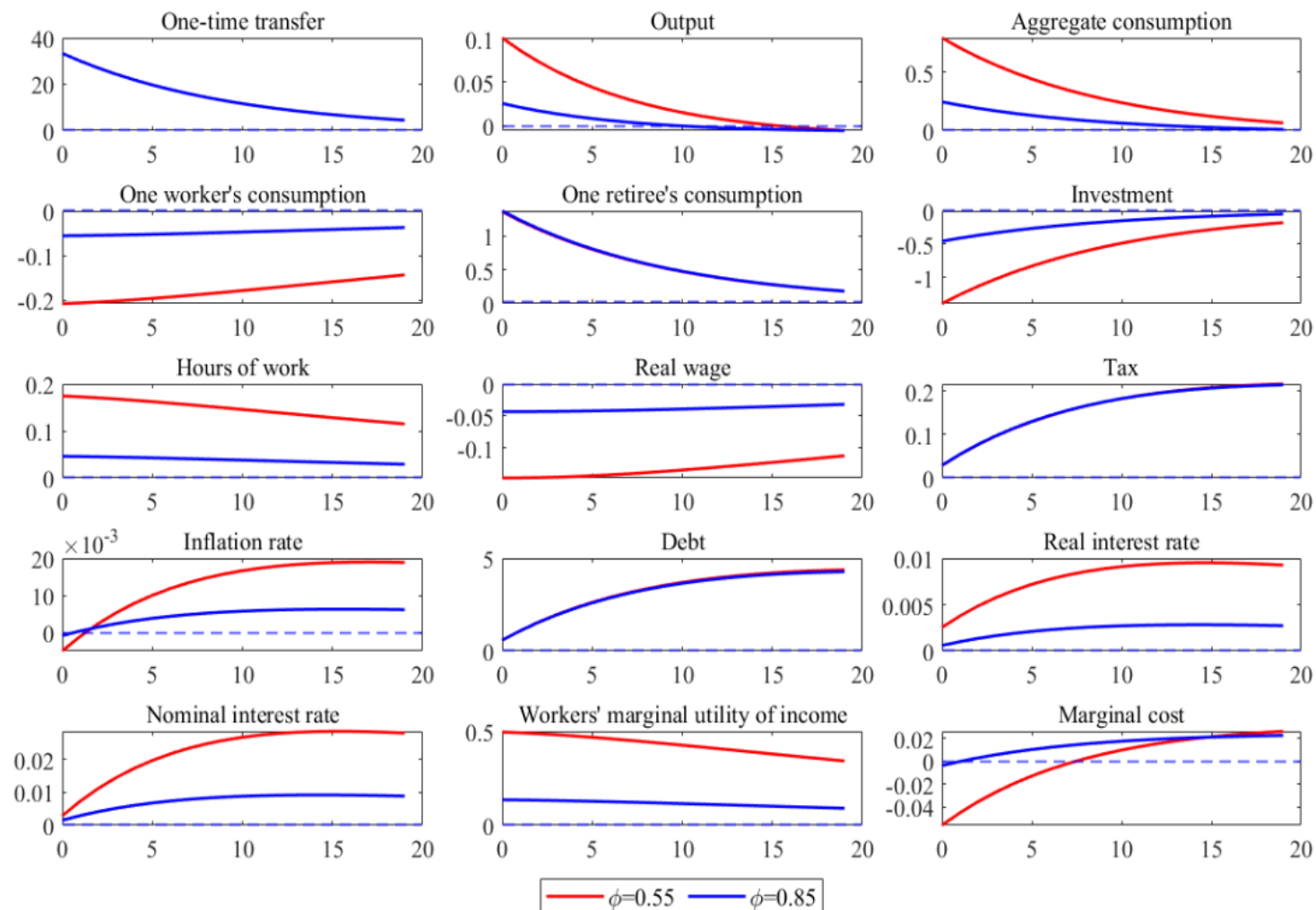
Impact of Gov. Consumption Shock

- Future tax burden for workers:
 - Negative wealth effect
 - LS \uparrow , Output \uparrow , Real wages \downarrow
- GC complements PC:
 - Worker consumption \uparrow
- Retiree consumption unchanged:
- Total demand > Total supply:
 - Inflation \uparrow
- Taylor rule: interest rate \uparrow
- Market clearing condition:
 - $i = Y - c \uparrow - g \uparrow - RD$
 - Investment \downarrow



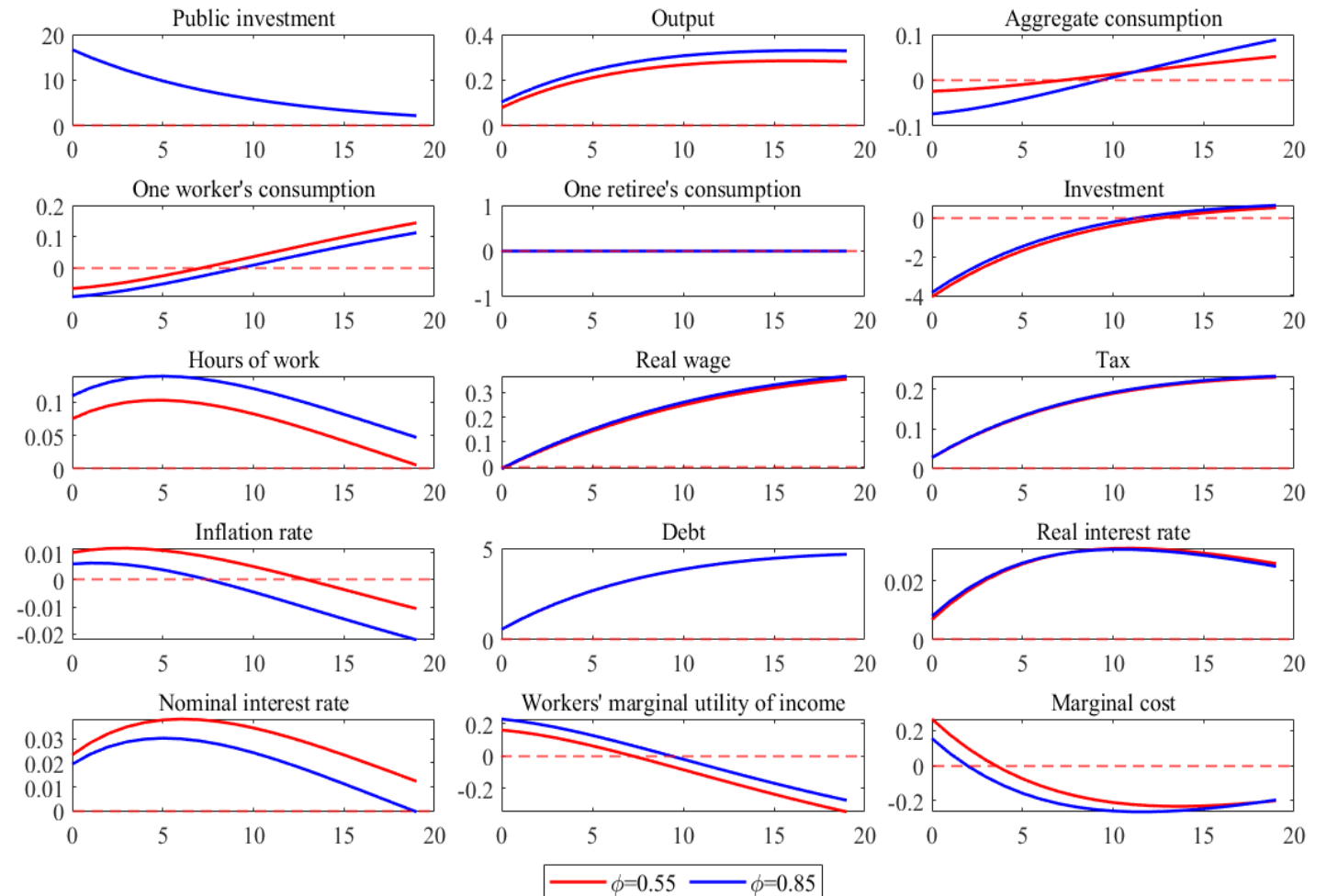
Effects of Universal Transfer Increase

- Retirees consume all subsidies:
 - Retiree consumption $\uparrow\uparrow$
- Worker tax burden increases:
 - Negative wealth effect
 - Worker consumption \downarrow , Labor supply \uparrow , Output \uparrow
 - $c = \phi c_w \downarrow + (1 - \phi) c_r \uparrow\uparrow$
 - Total consumption \uparrow
- Total demand $>$ Total supply:
 - Inflation \uparrow
- CB Taylor rule:
 - Nominal & Real interest rate \uparrow
- Market clearing condition:
 - Investment \downarrow



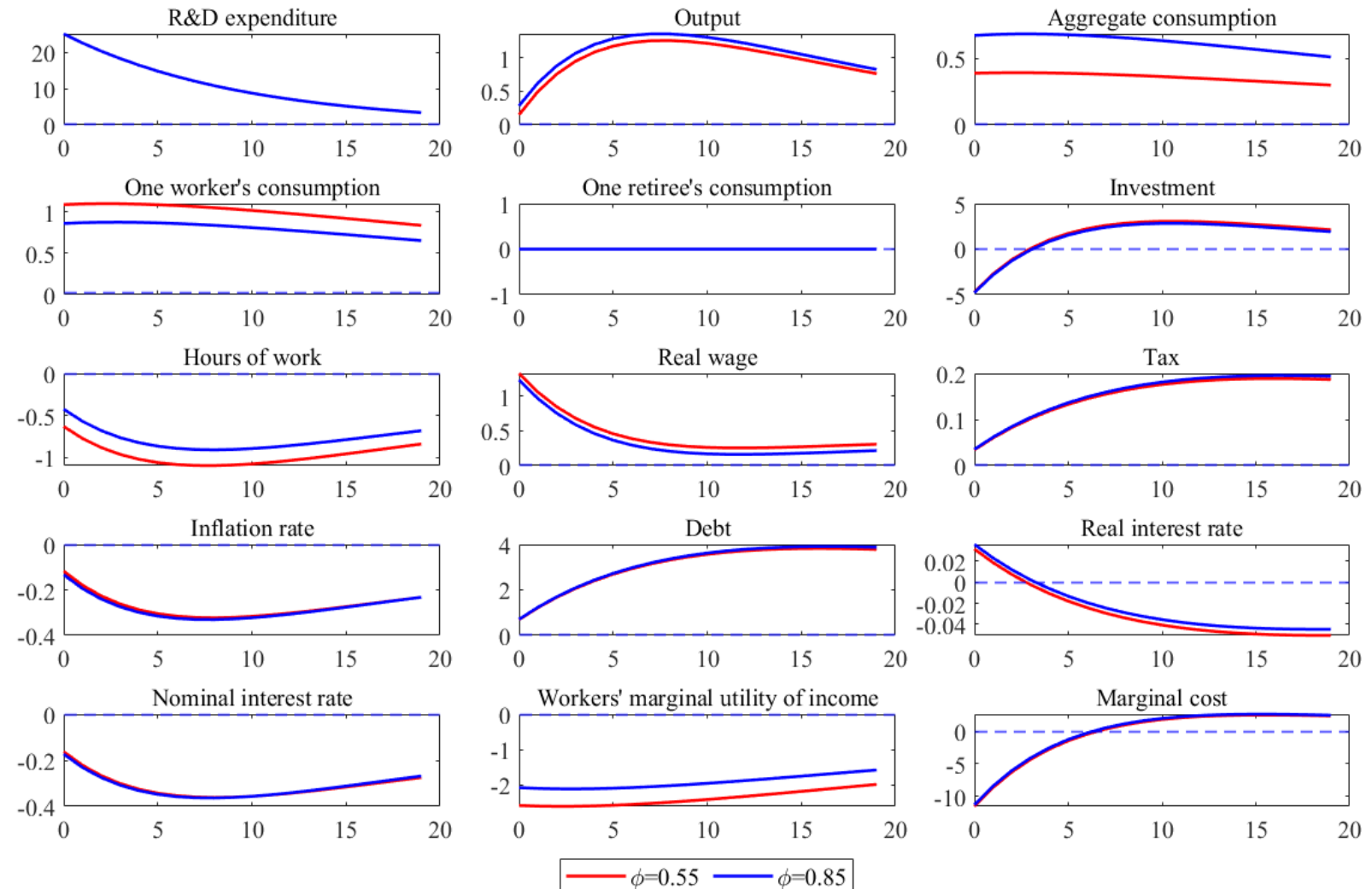
Effect of Public Investment Shock

- Public capital accumulation:
 - Output \uparrow , LP \uparrow , Wages \uparrow
- SR: Negative wealth effect:
- LR: Positive wealth effect
 - Labor supply $\uparrow \Rightarrow \downarrow$
 - Worker consumption $\downarrow \Rightarrow \uparrow$
- Retiree consumption unchanged:
 - Total consumption $\downarrow \Rightarrow \uparrow$
- SR: Demand $>$ Supply:
- LR: Demand $<$ Supply
 - Inflation $\uparrow \Rightarrow \downarrow$



Effects of R&D Expenditure Shock

- Significant TFP increase:
 - Output \uparrow , Productivity \uparrow , Wages \uparrow
- Positive wealth effect:
 - Labor supply \downarrow
 - Worker consumption \uparrow
- Retiree consumption unchanged:
 - Total consumption \uparrow
- Supply $>$ Demand:
 - Inflation \downarrow



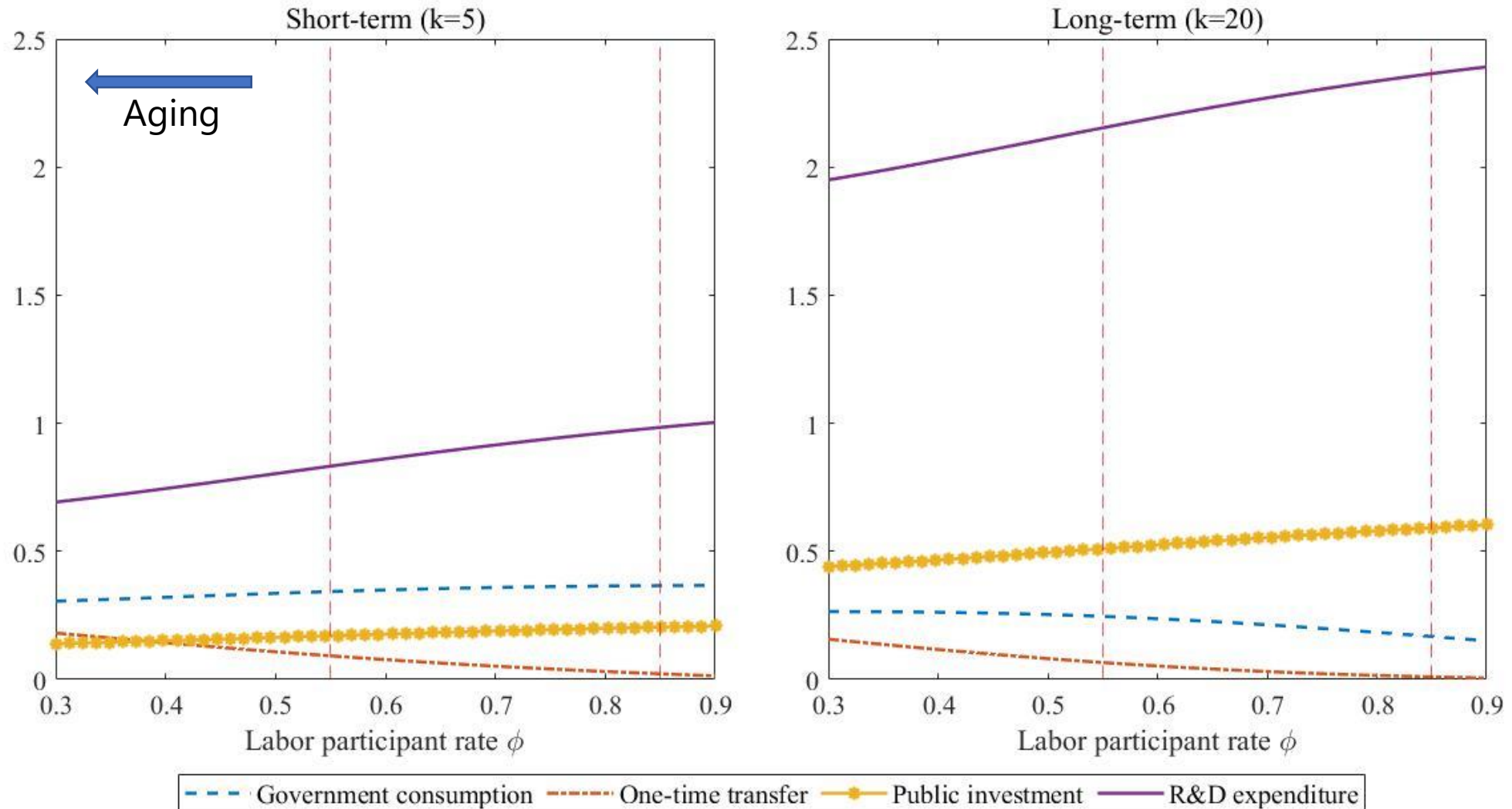
Fiscal Multiplier

- Following Mountford and Uhlig (2009), compute the present value output multiplier.

$$PV(Y_k | \phi) = \frac{E_0 \sum_{j=0}^k \beta^j \Delta Y_j | \phi}{E_0 \sum_{j=0}^k \beta^j \Delta G_j | \phi}, \quad k \in \{5, 20\}$$

- $\Delta X_j | \phi$: Deviation of X from its steady state value with respect to ϕ

Comparison of Fiscal Multipliers



Conclusion

- Short-term demand-stimulating measures (government consumption and universal transfers) boost GDP. Supply-side policies (R&D expenditure and public investment) support medium- to long-term growth.
- Aging reduces fiscal policy effectiveness due to:
 - Lower labor supply
 - Reduced consumption stimulus
- Structural reforms, especially labor market reforms, are needed to enhance fiscal policy effectiveness in an aging economy.
- Secure sufficiently large fiscal room during normal times, to prepare effective fiscal stimulus, without creating concerns for fiscal sustainability.